

## Message Text

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TO USDEL SECRETARY IMMEDIATE

SECRET STATE 291443 TOSEC 310258

NODIS

E.O. 11652: XGDS-1

TAGS: PFOR, ZA, SF

SUBJECT: ACTION MEMORANDUM: REACTION TO REINHARDT'S

MEETING WITH PRESIDENT KAUNDA NOVEMBER 27 (S/S 7624626)

FOR THE SECRETARY FROM ROBINSON

REF: LUSAKA 3179 (NODIS) REPEATED AS TOSEC 310196

### 1. PROBLEM

WHETHER, IN THE WAKE OF REINHARDT'S MEETING WITH KAUNDA,  
YOU SHOULD IMMEDIATELY SEND A MESSAGE TO KAUNDA INTER ALIA  
SETTING THE RECORD STRAIGHT WITH REGARD TO YOUR TALKS WITH  
HIM IN SEPTEMBER ON THE SUBJECT OF RHODESIAN NEGOTIATIONS;  
OR WHETHER TO POSTPONE SENDING SUCH A MESSAGE UNTIL YOU  
HAVE SOMETHING SPECIFIC TO SAY TO HIM IN CONNECTION WITH  
UPCOMING NEGOTIATIONS IN GENEVA ON THE STRUCTURE OF AN  
INTERIM GOVERNMENT.

### 2. DISCUSSION

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IN HIS MEETING WITH REINHARDT IN LUSAKA ON NOVEMBER 27,

PRESIDENT KAUNDA TOOK A HARD LINE WITH REGARD TO NEGOTIATIONS IN GENEVA. HE SAID THAT IN MENTIONING TO YOU IN SEPTEMBER HIS PREFERENCE FOR A GOVERNOR GENERAL OR A HIGH COMMISSIONER IN THE INTERIM GOVERNMENT STAGE HE HAD

MANIFESTED CLEARLY HIS STRONG FEELING THAT HE WAS NOT REPEAT NOT IN FAVOR OF A COUNCIL OF STATE. HE CLAIMED THAT THIS CONCEPT HAD BEEN BROUGHT UP BY YOU AFTER YOUR VISIT TO SOUTH AFRICA. HE APPEALED TO US NOT TO GIVE SMITH ANY HOPE THAT A COUNCIL OF STATE COULD BE ESTABLISHED. WHEN REINHARDT EMPHASIZED THAT THE STRUCTURE OF THE INTERIM GOVERNMENT MUST BE DECIDED IN A PROCESS OF NEGOTIATION WITH SMITH, KAUNDA STATED-- REINHARDT BELIEVES DISINGENUOUSLY--THAT THE IDEA OF NEGOTIATING WITH SMITH REPRESENTS A NEW ELEMENT. REINHARDT CONCLUDES THAT KAUNDA IS NOW REJECTING THE NEGOTIATING PROCESS AS CLEARLY DEFINED AND UNDERSTOOD IN SEPTEMBER.

QUITE CLEARLY, KAUNDA HAS CHOSEN TO IGNORE OR HAS FORGOTTEN THAT HE RAISED NO OBJECTIONS TO THE CONCEPT OF A COUNCIL OF STATE WHEN YOU DISCUSSED IT WITH HIM IN SEPTEMBER AND THAT HE APPEARED TO ACCEPT A PROCESS OF NEGOTIATION WITH THE SMITH GOVERNMENT AT GENEVA. IT WOULD PROBABLY BE DESIRABLE AT SOME POINT, THEREFORE, TO REVIEW YOUR SEPTEMBER TALKS WITH HIM--BUT PERHAPS NOT RIGHT NOW. KAUNDA WAS CLEARLY IN A NEGATIVE MOOD AND WAS NO DOUBT INFLUENCED BY THE MORE EXTREME POSITIONS OF CHONA OR NYERERE OR BOTH. WE BELIEVE THAT THE TIME TO GO BACK TO HIM IS A LITTLE LATER, WHEN WE HAVE SOME SPECIFIC POINTS TO RAISE WITH HIM IN CONNECTION WITH THE COURSE OF NEGOTIATIONS AT GENEVA ON AN INTERIM GOVERNMENT. AT THAT POINT AND AFTER YOU ARE BACK IN WASHINGTON, WE CAN ALSO SET THE SEPTEMBER RECORD STRAIGHT. IVOR RICHARD TELLS US, IN ANY CASE, THAT HE EXPECTS TO HAVE A BETTER IDEA AS TO HOW WE CAN LEND A HELPING HAND AT THE END OF THE WEEK, AFTER HE HAS COMPLETED HIS FIRST ROUND OF DISCUSSIONS ON THE INTERIM GOVERNMENT.

### 3. OPTIONS

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#### A. OPTION 1

WE CAN IMMEDIATELY GO BACK TO KAUNDA WITH A MESSAGE FROM YOU SETTING THE RECORD STRAIGHT CONCERNING HIS EXCHANGES WITH YOU IN SEPTEMBER.

ADVANTAGE:

WE WOULD BE REACTING IMMEDIATELY TO HIS CONTENTION THAT HE HAD OPPOSED THE CONCEPT OF A COUNCIL OF STATE IN HIS MEETINGS WITH YOU AND THAT THE IDEA OF NEGOTIATING WITH SMITH IS A NEW ELEMENT IN THE PICTURE.

DISADVANTAGE:

WE WOULD JUST BE GOING OVER PAST HISTORY WHEN THE IMPORTANT THING NOW IS TO ADDRESS SPECIFIC ISSUES BEING DISCUSSED AT GENEVA. NEGOTIATIONS ON THE STRUCTURE OF THE INTERIM GOVERNMENT HAVE NOT YET STARTED.

B. OPTION 2.

WE CAN POSTPONE SENDING A MESSAGE FROM YOU TO KAUNDA UNTIL WE HAVE SOMETHING SPECIFIC TO RAISE WITH HIM WITH REGARD TO UPCOMING NEGOTIATIONS ON THE STRUCTURE OF AN INTERIM GOVERNMENT, AT WHICH TIME WE WOULD ALSO CLEAR UP THE SEPTEMBER RECORD.

ADVANTAGE:

WE WOULD HAVE SOMETHING CURRENT TO DISCUSS WITH KAUNDA AND IN THE CONTEXT OF SOMETHING SPECIFIC WE MIGHT WANT HIM TO DO.

DISADVANTAGE:

WE WOULD BE DELAYING SETTING THE SEPTEMBER RECORD STRAIGHT.

RECOMMENDATION:

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THAT YOU ACCEPT OPTION 2 AND PLAN TO SEND A MESSAGE TO KAUNDA AS SOON AS WE HAVE SOMETHING TO PEG IT ON IN CONNECTION WITH THE SPECIFICS OF CURRENT NEGOTIATIONS IN GENEVA.

APPROVE:

DISAPPROVE:

4. DRAFTED: AF:TWSEELYE, ACTING.

ROBINSON

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
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